

1 KELLY A. JOHNSON
Acting Assistant Attorney General
2 BRIAN C. TOTH
JULIA A. JONES
3 Trial Attorneys
United States Department of Justice
4 Environmental & Natural Resources Division
P.O. Box 663
5 Washington, DC 20044-0663
Telephone: (202) 305-0639 / 305-0436
6 Facsimile: (202) 305-0506

7 MCGREGOR W. SCOTT
United States Attorney
8 E. ROBERT WRIGHT
Assistant United States Attorney
9 501 I Street, Suite 10-100
Sacramento, CA 95814
10 Telephone: (916) 554-2702
11 Facsimile: (916) 554-2900

12 **UNITED STATES DISTRICT COURT**
13 **FOR THE EASTERN DISTRICT OF CALIFORNIA**
SACRAMENTO DIVISION

14 PEOPLE OF THE STATE OF CALIFORNIA,
ex rel. BILL LOCKYER, ATTORNEY,
15 GENERAL,

16 Plaintiff,

17 v.

18 UNITED STATES DEPARTMENT OF
AGRICULTURE; MIKE JOHANNNS, in his
official capacity as Secretary of the
19 Department of Agriculture;
MARK REY, in his official capacity as
20 Under Secretary of Agriculture,
DALE BOSWORTH, in his official capacity
21 as Chief of the United States Forest Service,
and JACK A. BLACKWELL in his official
22 capacity as Regional Forester, Region 5,
United States Forest Service,

23 Federal Defendants.
24

No. CIV-S-05-0211 MCE/GGH

25 **FEDERAL DEFENDANTS'**
26 **REPLY IN SUPPORT OF ITS**
27 **MOTION TO DISMISS**

28 Date: June 20, 2005
Time: 9:00 a.m.
Location: 15th Floor
Courtroom: No. 3
Judge: Hon. Morrison C. England, Jr.

TABLE OF CONTENTS

Page

I. Introduction 1

II. The Attorney General Lacks Standing to Bring This Suit as *Parens Patriae* 2

 A. The Attorney General May Not Sue the Federal Government on
 Behalf of the State’s People 2

 B. Plaintiff Has Not Cited Any Proper Authority to Bring This Suit 4

III. Plaintiff’s New Claims Regarding the State of California’s Interests Do Not
Demonstrate Article III Standing 7

 A. Plaintiff Cannot Base Its Standing in This Suit on the State’s Rights
 and Interests 7

 B. Plaintiff’s Allegations of the State’s Interests Do Not Establish
 Article III Standing 8

IV. Conclusion 11

1 **TABLE OF AUTHORITIES**

2 Page

3 **CASES**

4 Alfred L. Snapp & Son, Inc. v. Puerto Rico,

5 458 U.S. 592 (1982) 2, 4

6 Allen v. Wright,

7 468 U.S. 737 (1981)) 11

8 Am. Rivers v. FERC,

9 201 F.3d 1186 (9th Cir. 2000) 3, 4

10 City of New York v. Heckler,

11 578 F. Supp. 1109 (E.D.N.Y 1984) 3

12 City of Sausalito v. O’Neill,

13 386 F.3d 1186 (9th Cir. 2004) 10

14 Coeur D’Alene Tribe of Idaho v. Hammond,

15 384 F.3d 674 (9th Cir. 2004) 2

16 D’Amico v. Bd. of Med. Examiners,

17 11 Cal. 3d 1 (Cal. 1974) 7, 8

18 Diamond v. Charles,

19 476 U.S. 54, 62 (1986)) 11

20 Iowa ex rel. Miller v. Block,

21 771 F.2d 347 (8th Cir. 1985) 2

22 Lujan v. Defenders of Wildlife,

23 504 U.S. 555 (1992) 8, 9, 11

24 Maryland People's Counsel v. FERC,

25 760 F.2d 318 (D.C. Cir. 1985) 3

26 McCalla v. Royal MacCabees Life Ins. Co.,

27 369 F.3d 1128 (9th Cir. 2004) 2

28 Nevada Land Action Ass'n v. United States Forest Serv.,

1	8 F.3d 713 (9th Cir.1993)	11
2	<u>Norton v. S. Utah Wilderness Alliance,</u>	
3	124 S. Ct. 2373 (2004)	12
4	<u>People ex rel. California Dept. of Transp. v. S. Lake Tahoe,</u>	
5	466 F. Supp. 527 (E.D. Cal. 1978)	5
6	<u>Schmier v. United States Court of Appeals,</u>	
7	136 F. Supp. 2d 1048 (N.D. Cal. 2001)	8
8	<u>Simon v. Eastern Kentucky Welfare Rights Organization,</u>	
9	426 U.S. 26 (1976)	11
10	<u>State of Nevada v. Burford,</u>	
11	918 F.2d 854 (9th Cir.1990)	2, 3, 4,10, 11
12	<u>United States Dep't of Energy v. Ohio,</u>	
13	503 U.S. 607 (1992)	5
14	<u>Washington Utilities & Transportation Commission v. FCC,</u>	
15	513 F.2d 1142 (9th Cir. 1975)	3
16	<u>Western Mining Council v. Watt,</u>	
17	643 F.2d 618, 624 (9th Cir. 1981), <u>cert. denied</u> , 454 U.S. 1031 (1981)	9
18	<u>Whitmore v. Arkansas,</u>	
19	495 U.S. 149 (1990)	9
20	<u>Wyoming ex rel. Sullivan v. Lujan,</u>	
21	969 F.2d 877 (10th Cir. 1992)	3
22	<u>Zal v. Steppe,</u>	
23	968 F.2d 924 (9th Cir. 1992)	2
24		
25		
26	STATUTES	
27	Cal. Const. Art. 5 § 13	6
28	Cal. Gov't Code § 11040	7

1	Cal. Gov't Code § 12600(b)	4, 5
2	Cal. Gov't Code § 12604	5
3	Cal. Gov't Code § 12607	1, 4, 5
4		
5		
6		
7		
8		
9		
10		
11		
12		
13		
14		
15		
16		
17		
18		
19		
20		
21		
22		
23		
24		
25		
26		
27		
28		

EXHIBITS

1
2
3
4
5
6
7
8
9
10
11
12
13
14
15
16
17
18
19
20
21
22
23
24
25
26
27
28

Defs' Ex. A

Letter by Sen. Lagomarsino to Governor Reagan 2 (Nov. 4, 1971)

1 **I. INTRODUCTION**

2 This case involves a challenge to the Final Supplemental Environmental Impact Statement
3 (“FSEIS”) and the Record of Decision (“ROD”) for the 2004 Sierra Nevada Forest Plan
4 Amendment (“2004 Framework”), a significant amendment to the management plan for eleven
5 national forests in the Sierra Nevada. Alleging violations of the Administrative Procedure Act
6 (“APA”), 5 U.S.C. § 701 *et seq.*, and the National Environmental Policy Act of 1969 (“NEPA”),
7 42 U.S.C. § 4321 *et seq.*, Plaintiff seeks to set aside the 2004 Framework, which replaced the
8 previous management direction found in the 2001 Sierra Nevada Forest Plan Amendment (“2001
9 Framework”). Pl. Comp. at 16.

10 As Defendants demonstrated in their memorandum supporting their motion to dismiss,^{1/}
11 Plaintiff lacks standing to bring a suit as *parens patriae* against the federal government. See
12 Defs.’ Mem. at 8-10. The law is well settled that Plaintiff may not rely on its citizens’ alleged
13 interests or injuries to establish standing. Plaintiff argues that the “People’s interests are not
14 grounded solely in *parens patriae*.” Id. at 3. However, to the extent that Plaintiff is filing suit
15 pursuant to the authority granted under California Government Code section 12607 (see Pl.
16 Comp. at ¶ 10), this *is* a *parens patriae* suit. This statutory provision provides the Attorney
17 General with the authority to bring certain environmental actions on behalf of the State’s people.
18 Cal. Gov’t Code § 12607. The clear language of the statute and its legislative history
19 demonstrate that the statute only authorizes *parens patriae* suits. Thus, section 12607 of the
20 California Government Code cannot be a basis for a suit against the federal government.
21 Accordingly, this suit -- which is a *parens patriae* suit – must be dismissed.

22 Plaintiff’s attempts to use section 12607 as its authority for representing the State’s
23 sovereign interests should also be rejected. Indeed, Plaintiff’s claims regarding the State’s
24 interests do not demonstrate Plaintiff has standing before this Court. Not only do these
25 allegations of the State’s interests not appear in the Complaint, Plaintiff has not identified any
26

27 _____
28 ^{1/} References to the Defendants’ memorandum refer to Defendants’ Memorandum in Support of
Motion to Dismiss, filed April 27, 2005 (“Defs.’ Mem.”) (Doc. No. 18).

1 authority for bringing these claims. Moreover, Plaintiff’s allegations of possible harm to the
2 State’s interests fail to satisfy Article III. Plaintiff’s Complaint should be dismissed for lack of
3 subject matter jurisdiction. Fed. R. Civ. P. 12(b)(1).

4
5 **II. THE ATTORNEY GENERAL LACKS STANDING TO BRING THIS SUIT AS**
6 ***PARENS PATRIAE*.**

7 **A. The Attorney General May Not Sue the Federal Government on Behalf of the**
8 **State’s People.**

9 Plaintiff may not rely on its citizens’ alleged interests or injuries to establish standing
10 before this Court. See Pl. Opp. at 9. As Defendants made clear in their opening memorandum,
11 the law is well settled that *parens patriae* suits against the federal government are barred.

12 The Supreme Court stated that “[w]hile the State, under some circumstances, may sue in
13 [its *parens patriae*] capacity for the protection of its citizens, it is no part of its duty or power to
14 enforce their rights in respect of their relations with the Federal Government.” Alfred L. Snapp
15 & Son, Inc. v. Puerto Rico, 458 U.S. 592, 610 n.16 (1982) (internal citation omitted). While
16 Plaintiff emphasizes that this language was dicta, Pl. Opp. at 11, the Ninth Circuit affords great
17 deference to Supreme Court dicta. Coeur D’Alene Tribe of Idaho v. Hammond, 384 F.3d 674,
18 683 (9th Cir. 2004), cert. denied, 125 S. Ct. 1997 (2005) (“our precedent requires that we give
19 great weight to dicta of the Supreme Court.”); McCalla v. Royal MacCabees Life Ins. Co., 369
20 F.3d 1128, 1132 (9th Cir. 2004) (“we treat such dicta with ‘due deference,’ as it serves as a
21 ‘prophecy of what that Court might hold.’”) (internal citations omitted); Zal v. Steppe, 968 F.2d
22 924, 935 (9th Cir. 1992) (“dicta of the Supreme Court have a weight that is greater than ordinary
23 judicial dicta.”). Therefore, the Supreme Court’s direction in Snapp – that “[a] State does not
24 have standing as *parens patriae* to bring an action against the Federal Government,” 458 U.S. at
25 610 n.16 – should be given great weight in determining the outcome in this case.

26 The Ninth Circuit has addressed the question of whether a State may represent the
27 interests of its people in a lawsuit against the federal government and followed the direction of
28 the Supreme Court in Snapp. See Nevada v. Burford, 918 F.2d 854, 858 (9th Cir.1990) (state
lacked standing to sue BLM on behalf of its people). In Nevada, the Ninth Circuit rejected the

1 state of Nevada’s claim that it had standing to advance the interests of its citizens by challenging
2 a federal agency’s compliance with NEPA. 918 F.2d at 858. Nevada is the only Ninth Circuit
3 case with facts analogous to this case. Therefore, its holding—that the State does not have
4 standing to sue the federal government on behalf of the State’s citizens—should be followed here.
5 In addition to the Ninth Circuit, the Tenth, Eighth, and D.C. Circuits have similarly followed the
6 direction of Snapp. See Wyoming ex rel. Sullivan v. Lujan, 969 F.2d 877, 882-83 (10th Cir.
7 1992) (challenge to DOI’s exchange of federally-owned coal for conservation easement); Iowa ex
8 rel. Miller v. Block, 771 F.2d 347, 354-55 (8th Cir. 1985) (challenge to USDA’s federal disaster
9 relief programs); Maryland People's Counsel v. FERC, 760 F.2d 318, 320 (D.C. Cir. 1985)
10 (explaining prior denial of *parens patriae* suit against the Small Business Administration”).

11 To support its notion that “some courts have held that a State *may* sue the federal
12 government when the State seeks to require the federal government to comply with federal law,”
13 Plaintiff cites a single decision. City of New York v. Heckler, 578 F. Supp. 1109 (E.D.N.Y.
14 1984). Pl.’s Opp. at 11 n.11. However, the Heckler decision should not be viewed as persuasive
15 authority. Not only is Heckler non-binding precedent from a district court in another Circuit, the
16 decision was based, in part, on a Ninth Circuit case that was subsequently overruled. See
17 Heckler, 578 F. Supp. at 1123 (explaining that the situation in Washington Utilities &
18 Transportation Commission v. FCC, 513 F.2d 1142 (9th Cir. 1975) is “the situation we face.”).
19 In Nevada, the Ninth Circuit expressly stated that its “earlier case of Washington Utilities &
20 Transportation Commission . . . must of course, give way to the Court’s clear statement in
21 Snapp” that a State does not have standing to bring action against the Federal Government.
22 Nevada, 918 F.2d at 858. It is the Ninth Circuit’s view as expressed in Nevada that has binding
23 authority over *this* Court.

24 Plaintiff argues that the Ninth Circuit’s decision in American Rivers v. FERC, 201 F.3d
25 1186 (9th Cir. 2000), suggests that the ability of a State to raise a *parens patriae* claim against the
26 United States remains an unresolved issue in this Circuit. Pl. Opp. at 11 n.11. Plaintiff’s
27 argument must fail. In American Rivers, the Ninth Circuit determined that the Oregon
28 Department of Fish and Wildlife (“ODFW”) had standing to challenge the Federal Energy

1 Regulatory Commission’s (“FERC”) “Section 18 determination” under the Federal Power Act
2 (“FPA”). 201 F.3d at 1205. Although the Ninth Circuit did use the term “*parens patriae*” in
3 describing ODFW’s standing, it did so without analysis and within the context of a different
4 statutory scheme. As the Court stated, “Section 18 of the FPA requires [FERC] to include in a
5 [hydroelectric project] license ‘fishways’ prescribed by the Secretaries of Interior of Commerce.”
6 Id. at 1192 n.10. The FPA directs that the Commission’s license conditions be “based on
7 recommendations” from State wildlife agencies, among other sources. Id. In challenging the
8 Section 18 decision, therefore, ODFW was alleging that its interests in the licensing decision, *i.e.*,
9 the interests of the state agency with wildlife expertise, were injured. Here, in contrast, the
10 Attorney General is alleging that the interests of the State’s citizens are injured. This Court
11 should follow the clear direction of the Supreme Court and this Circuit and conclude that Plaintiff
12 lacks standing to raise these claims. See Snapp, 458 U.S. at 610 n.16; Nevada, 918 F.2d at 858.

13 **B. Plaintiff Has Not Cited Any Proper Authority to Bring This Suit.**

14 Plaintiff has cited California Government Code section 12607 as well as the “Attorney
15 General’s independent state constitutional, common law, and statutory authority to represent the
16 public interest” as the authority for its NEPA and APA claims. Compl. ¶ 10; see also Pl. Opp. at
17 5. These sources of power provide the Attorney General with authority to enforce the State’s
18 laws and represent the State’s people in certain lawsuits. They do not, however, authorize this
19 action.

20 The text and legislative history of California Government Code § 12607 demonstrate that
21 it does not authorize lawsuits against the federal government. First, the plain text does not
22 support Plaintiff’s argument. While the term “*parens patriae*” does not appear within the statute,
23 the legislature explained that “[i]t is in the public interest to provide the people of the State of
24 California through the Attorney General with adequate remedy to protect the natural resources of
25 the State of California from pollution, impairment, or destruction.” Cal. Gov’t Code § 12600(b)
26 (emphasis added). The statute states that the Attorney General may bring a lawsuit “*in the name*
27 *of the people* of the State of California *against any person* for the protection of the natural
28 resources of the state from pollution, impairment, or destruction.” Id. § 12607 (emphasis added).

1 The California legislature defined “person” as “any person, firm, association, organization,
2 partnership, business trust, corporation, limited liability company, company, district, county, city
3 and county, city, town, the state, and any of the agencies and political subdivisions of such
4 entities.”^{2/} Id. § 12604. Noticeably absent from this definition of “person” is the federal
5 government. Having written such a precise definition, had the California State legislature
6 intended to authorize the Attorney General to sue the federal government under the authority
7 established in section 12607, it would have included the federal government in the list of who
8 were potentially subject to suit. While the list provided under section 12604 does not claim to be
9 exhaustive, “the omission [of the federal government from the definition of ‘person’] has to be
10 seen as a pointed one when so many other governmental entities are specified.” Cf. United States
11 Dept. of Energy v. Ohio, 503 U.S. 607, 617-18 (1992) (analyzing the statutory construction of
12 Clean Water Act and Resource Conservation and Recovery Act provisions defining “person”).
13 Therefore, the Court need not look beyond the statutory text to conclude that the statute was
14 intended to allow the Attorney General to bring certain environmental suits on behalf of the
15 State’s people and that these *parens patriae* actions were not intended to be directed at the federal
16 government.

17 Second, the legislative history of section 12607 also demonstrates that it was not intended
18 to advance a State’s proprietary interests against the federal government. California Government
19 Code section 12607 was added in 1971 with the enactment of Senate Bill 678. See Cal. Gov’t
20 Code § 12607. This provision “was intended to ensure that the Attorney General would have the
21 right but not necessarily the exclusive right to bring environmental actions *on behalf of the people*
22 of the state where appropriate.” People ex rel. California Dep’t of Transp. v. S. Lake Tahoe, 466
23 F. Supp. 527, 533 (E.D. Cal. 1978) (emphasis added). Senate Bill 678 passed during a legislative
24 session in which competing bills would have provided standing to any citizen to bring
25 environmental actions, regardless of whether he could demonstrate personal injury. See Letter by
26

27 ^{2/} The California legislature has taken care that this definition of “person” accurately reflects
28 their intent. See Cal. Gov’t Code § 12604 note (definition was updated in 1994 to make clear
that limited liability companies were among the “persons” subject to suit).

1 Sen. Lagomarsino to Governor Reagan 2 (Nov. 4, 1971) (attached hereto as Def. Ex. A). In
2 contrast, Senate Bill 678 authorized only the Attorney General to bring certain lawsuits to
3 advance the interests of the state’s citizens. See Cal. Gov’t Code § 12600(b). Nothing in the text
4 or legislative history of the Senate Bill 678 suggests the statute was intended to be a vehicle for
5 the Attorney General to represent the *State’s* proprietary or procedural interests. Indeed, Plaintiff
6 has not cited any basis for its representation of the *State’s* sovereign interests. Because Plaintiff
7 has relied solely upon section 12607 as its authority to bring this lawsuit, Plaintiff should be
8 barred from representing the *State’s* interests. See Pl. Opp. at 3, 5.

9 Finally, Plaintiff asserts in its Complaint that the Attorney General has “independent
10 constitutional, common law, and statutory authority to represent the public interest.” Compl. ¶
11 10. However, none of these potential sources of authority are a proper basis for this lawsuit.
12 First, the Attorney General has not cited any particular constitutional provision to support this
13 action. Under the California Constitution, “[s]ubject to the powers and duties of the Governor,
14 the Attorney General shall be the chief law officer of the State.” Cal. Const. Art. 5 § 13. As
15 such, the Attorney General is charged with ensuring that the “laws of the State are uniformly and
16 adequately enforced.” Id. There is no alleged violation of state law in this case. Therefore, the
17 Attorney General has failed to show how its “independent constitutional” authority supports its
18 standing in this case. Second, the Attorney General’s “common law” powers to protect the public
19 interest are not a basis for this suit. The Attorney General has not shown how its “common law”
20 authority to represent the public interest is anything but *parens patriae* authority, which—as
21 described above—is an inadequate basis for standing in this case. Third, the only statutory
22 authority cited by Plaintiff is section 12607 of the California Government Code. As previously
23 addressed, this statute only authorizes *parens patriae* suits and cannot form the basis for a lawsuit
24 against the federal government. Plaintiff has cited no other statutory provision and thus has not
25 demonstrated it has statutory authority for this suit.

26 In sum, none of the sources of authority cited by Plaintiff authorize this action.
27
28

1 **III. PLAINTIFF’S CLAIMS REGARDING THE STATE OF CALIFORNIA’S**
2 **INTERESTS DO NOT DEMONSTRATE ARTICLE III STANDING**

3 Plaintiff claims that the State of California has certain proprietary and sovereign interests.
4 Pl. Opp. at 5-9, 11-13. However, these allegations fail to establish Article III standing. First,
5 Plaintiff has not alleged in its Complaint any authority for raising the State’s interests in this
6 lawsuit. Second, Plaintiff has failed to demonstrate an actual or threatened injury that is likely to
7 be redressed by the requested relief.

8 **A. Plaintiff Cannot Base Its Standing in This Suit on the State’s Rights and**
9 **Interests.**

10 To the extent that Plaintiff seeks to protect resources on behalf of the State’s citizens,
11 Plaintiff is barred by the *parens patriae* doctrine as previously discussed. To the extent that
12 Plaintiff bases its claims on injury to the sovereign interests of the State, Plaintiff has failed to
13 show that it has the authority to do so in this case.

14 The California Attorney General has statutory authority to represent the State as counsel
15 for the State’s agencies and employees. See Cal. Gov’t Code § 11040. In this case Plaintiff is
16 not filing suit on behalf of a state agency or employee. Pl. Opp. at 5. Instead, Plaintiff brings this
17 suit in the California Attorney General’s “independent” capacity. Id.

18 Plaintiff cites D’Amico v. Bd. of Med. Examiners, 11 Cal. 3d 1 (Cal. 1974), in support of
19 its assertion that Plaintiff is authorized to raise the State’s rights and interests in order to establish
20 Article III standing. Pl. Opp. at 5 (“the Attorney General is authorized to act to protect the State’s
21 natural resources.”). D’Amico does not support Plaintiff’s argument. In D’Amico, the Supreme
22 Court of California evaluated the Attorney General’s “dual role” as a representative of the public
23 interest (the interest of the “people” of the State) on one hand, and a representative of the state
24 agencies and employees on the other. 11 Cal. 3d at 14-15. The D’Amico Court explained that the
25 Attorney General’s representation of the public interest is based not only in his role as “the chief
26 law officer of the state” and in specific statutory grants of power, but is also “derived from the
27 common law relative to the protection of the public interest.” 11 Cal. 3d at 14.

28 Contrary to the D’Amico decision, Plaintiff in this case equates the Attorney General’s
common law power to protect the public with the right to sue on behalf of the State’s proprietary

1 interests. Plaintiff highlights the D'Amico court's statement that the Attorney General may, in
2 the absence of legislative restriction, file an action "directly involving the rights and interests of
3 the state." Pl. Opp. at 5 (citing D'Amico, 11 Cal. 3d at 14). However, the full passage from the
4 opinion clarifies that the Attorney General is authorized to file such a suit, not to protect the
5 State's interests, but on behalf of the people of the State for "the protection of the public interest."
6 D'Amico, 11 Cal. 3d at 14-15. The D'Amico Court stated that the Attorney General possesses

7 broad powers derived from the common law relative to the protection of the public interest.
8 "[H]e represents *the interest of the people* in a matter of public concern." Thus, "in the
9 absence of any legislative restriction, [he] has the power to file any civil action or
10 proceeding directly involving the rights and interests of the state, or which he deems
11 necessary for the enforcement of the laws of the state, the preservation of order, and the
12 protection of public rights and interest."

13 Id. (internal citations omitted) (emphasis added). Plaintiff reliance on D'Amico is therefore
14 misplaced.

15 In sum, Plaintiff has not identified any basis in law for its assertion that the Attorney
16 General has authority to independently initiate a lawsuit against the federal government to
17 allegedly protect the State's sovereign interests. Accordingly, Plaintiff's purported claims
18 regarding the State's interests should be rejected by this Court.

19 **B. Plaintiff's Allegations of the State's Interests Do Not Establish Article III**
20 **Standing.**

21 Plaintiff bears the burden of demonstrating that the Article III constitutional standing
22 requirements have been satisfied. See Lujan v. Defenders of Wildlife, 504 U.S. 555, 560-61
23 (1992). Constitutional standing requires a demonstration of "injury in fact" – "an invasion of a
24 legally protected interest which is concrete and particularized and actual or imminent, not
25 conjectural or hypothetical." Id. Plaintiff fails to meet this requirement.

26 First, Plaintiff's Complaint is void of any specific facts establishing a concrete and
27 particularized injury. The lack of specific facts renders Plaintiff's Complaint deficient to
28 establish standing. Statements of interest in the use, enjoyment, and preserving and protection of
the national forests of the Sierra (Complaint ¶ 8, Pl. Opp. at 9) as well as general descriptions of
the natural resources (Pl. Opp. at 5-9) do not constitute factual uses or demonstrate injury. To

1 establish jurisdiction, the plaintiff must clearly alleged specific facts establishing an imminent
2 risk of substantial and irreparable harm. See Whitmore v. Arkansas, 495 U.S. 149 (1990). As
3 held by the Ninth Circuit:

4 The liberal reading accorded complaints on 12(b)(6) motions is [still] ... subject
5 to the requirement that the *facts* demonstrating standing must be *clearly alleged*
6 in the complaint. We cannot construe the complaint so liberally as to extend our
7 jurisdiction beyond its constitutional limits.

8 Western Mining Council v. Watt, 643 F.2d 618, 624 (9th Cir. 1981), cert. denied, 454 U.S. 1031
9 (1981) (Emphasis added) (citation omitted)). In the absence of such specific factual allegations,
10 the court may not assume that jurisdiction exists by “embellishing otherwise deficient allegations
11 of standing.” Whitmore v. Arkansas 495 U.S. at 156.

12 Plaintiff’s new allegations of injury to the State’s proprietary interests, as raised in its
13 Opposition, of (1) the State’s natural resources and (2) certain State-owned properties (Pl. Opp. at
14 11-13), is an attempt to reformulate its claims to avoid the *parens patriae* doctrine. As already
15 mentioned, these new allegations were not set forth in the Complaint^{2/} and in any event fail to
16 establish standing. Article III standing doctrine requires that Plaintiff demonstrate a concrete and
17 particularized and actual or imminent injury to its interests. Plaintiff has failed to do so here.

18 Plaintiff’s Opposition consists of unsupported general and speculative allegations.
19 Plaintiff asserts that “the Forest Service’s decision to adopt the 2004 Framework “*promises* to
20 degrade wildlife habitat ... and to impact water availability” (Pl. Opp. at 2) and “*may* have
21 impacts on nearby lands” owned or held in trust by the State. Pl. Opp. at 3 (emphasis added).
22 Plaintiff fails, however, to set forth any specific facts in support of its broad allegations of injury
23 to the State’s natural resources or property. For example, Plaintiff cites to nothing in support of
24 its contention that the 2004 Framework will “adversely affect the Sierra’s sensitive species.” Pl.
25 Opp. at 12; see also Pl. Opp. at 6. Similarly, Plaintiff does not support its allegation with any
26 specific facts that the 2004 Framework “promises to adversely impact both the quantity and
27 quality of the State’s water supply.” Pl. Opp. at 7.

28 ^{3/} Plaintiff has not formally moved to amend its complaint.

1 In a few instances, Plaintiff attempts to buttress its allegations with various excerpts from
2 the 2001 Framework Final Environmental Impact Statement (“FEIS”) (not the 2004 Framework
3 Final Supplemental Environmental Impact Statement (“FSEIS”)) that do not speak to any
4 concrete, particularize or actual harm, but simply provide descriptions of natural resources.^{4/}
5 This is not sufficient to satisfy Article III standing. While a State or municipality may sue to
6 protect a variety of “proprietary interests,” including the municipality’s natural resources, see City
7 of Sausalito v. O’Neill, 386 F.3d 1186, 1197-99 (9th Cir. 2004), it still must satisfy Article III’s
8 requirement that it demonstrate “injury in fact” to those proprietary interests. In contrast to
9 Plaintiff in this case, in City of Sausalito, the plaintiff supported its allegations of injury by citing
10 directly to sections of the FEIS that identified actual concrete harm should the plan that plaintiff
11 challenged be implemented. Id. at 1199. (“The FEIS itself acknowledges that implementation of
12 the [challenged] Plan will result in an increase in local traffic, an increase in air pollutants
13 emissions, and an incremental contribution to the cumulative noise environment.”). Here
14 Plaintiff provides no comparable references, and directly cites to the 2004 Framework FSEIS
15 only once in its Opposition, yet the 2004 Framework is the government action that Plaintiff
16 suggests will inflict harm.

17 Plaintiff has not submitted any evidence, such as a declaration from any of its State
18 agency employees, to support its contention that the State’s properties and natural resources have
19 suffered an actual or threatened injury from Defendants’ action. Plaintiff has not meet the Article
20 III standing requirement to show injury. At best, Plaintiff can be credited as showing that the
21 California Attorney General disagrees with the management direction of the 2004 Framework. In
22

23 ^{4/} The 2001 FEIS provides an in-depth discussion of the Sierra Nevada ecosystems, the physical,
24 environmental and biological systems, species of the Sierra Nevada, land a resource uses, and
25 cultural and economic values. See e.g., FEIS, Vol. 2, Ch.3, parts 2-6 (AR, CD #6). Plaintiff has
26 repeatedly cited to sections of the FEIS that describe the Sierra Nevada ecosystem, and existing
27 conditions of the physical environment and biological systems. For example, Plaintiff cites to
28 various sections of the FEIS (Vol. 2, Ch. 3, part 3) that describes the Sierra Nevada waters. Pl.
Opp. at 6-7. Plaintiff cites to sections of the FEIS (Vol. 3, Ch. 3 part 4) describing the vertebrate
species of the Sierra Nevada. Pl. Opp. 6. However, these descriptive sections do not identify
concrete or particularized injuries to the State. Building upon the 2001 FEIS, the 2004 FSEIS
(AR Vol. 6) also provides in-depth discussions including those of the environmental
consequences of the 2004 Framework to which Plaintiff cites to but once in its Opposition. See
Pl.’s Opp. at 2, n.6.

1 particular, Plaintiff dislikes that the 2004 Framework contemplates an increase in timber
2 harvesting compared to that under the 2001 Framework.^{5/} However, “the presence of a
3 disagreement, however sharp and acrimonious it may be, is insufficient by itself to meet Art. III’s
4 requirements.” Diamond v. Charles, 476 U.S. 54, 62 (1986); State of Nevada, 918 F.2d at 857;
5 Allen v. Wright, 468 U.S. 737, 754 (1981) (“[A]n asserted right to have the Government act in
6 accordance with the law is not sufficient, standing alone, to confer jurisdiction on a federal
7 court.”).

8 Plaintiff’s alleged injury is, if anything, speculative. This does not meet the standing
9 requirements. State of Nevada, 918 F.2d at 857 (quoting Simon v. Eastern Kentucky Welfare
10 Rights Organization, 426 U.S. 26 (1976) (“Unadorned speculation will not suffice to invoke the
11 federal judicial power.”)). The 2004 Framework does not strip Plaintiff of its rights to challenge
12 proposed site-specific projects that may occur at a later time to achieve some desired future
13 condition recommended by the 2004 Framework. The 2004 Framework itself creates no legal
14 rights or obligations and does not inflict harm on the alleged interests of Plaintiff since Plaintiff
15 would have opportunity later to bring legal challenge at the time of proposal of site-specific
16 projects. See Ohio Forestry Ass’n, Inc., v. Sierra Club, 523 U.S. 726 734 (1998) (“Nor have we
17 found that the [Land and Resource Management Plan] Plan now inflicts significant practical harm
18 upon the interest that the Sierra Club advances....”). Plaintiff has not demonstrated an actual or
19 imminent injury, and, thus, has failed to meet the Article III standing requirements.

20 Plaintiff’s Complaint should therefore be dismissed.

21 **IV. CONCLUSION**

22 For the foregoing reasons, Plaintiff is unable to satisfy the Court’s jurisdictional
23 requirements. Accordingly, Plaintiff’s Complaint must be dismissed.

24
25 ^{5/} See Pl.’s Opp. at 2 n.6. (Referencing the 2004 Framework FSEIS, Plaintiff describes the 2004
26 Framework as increasing timber harvesting of “4.7 fold over projected 2001 Framework levels in
27 the first decade and 6.4-fold in the second decade.”). In comparing the timber harvest inventory
28 under the 2001 Framework and the 2004 Framework (“alternative S1” and “alterative S2,”
respectively), the 2004 Framework FSEIS states is that “[t]he volume harvested under either
alternative would be negligible; the removal of 4-21% of growth in each decade ... would have
little effect on the accumulation of volume in the bioregion.” See FSEIS, vol 1, ch. 4, pt. 4.4.1 at
p. 320 (AR Vol. 6, SNFPA 03390).

1 Respectfully submitted this 13th day of June, 2005.

2 McGREGOR W. SCOTT
3 United States Attorney
4 E. ROBERT WRIGHT
5 Assistant United States Attorney
6 501 I Street, Suite 10-100
7 Sacramento, CA 95814
8 Telephone: (916) 554-2702
9 Facsimile: (916) 554-2900

10 KELLY A. JOHNSON
11 Acting Assistant Attorney General

12 /s/ Julia A. Jones
13 BRIAN C. TOTH
14 JULIA A. JONES
15 Trial Attorneys
16 General Litigation Section
17 Environment & Natural Resources Division
18 U.S. Department of Justice
19 P.O. Box 663
20 Washington, DC 20044-0663
21 Telephone: (202) 305-0639
22 Facsimile: (202) 305-0506

23 Of counsel:

24 JAMIE ROSEN
25 U.S. Department of Agriculture
26 Office of General Counsel
27 33 New Montgomery Street, 17th Floor
28 San Francisco, CA 94105-1924
Telephone: (415) 744-2743
Facsimile: (415) 744-3170

Attorneys for Federal Defendants

1
2
3
4
5
6
7
8
9
10
11
12
13
14
15
16
17
18
19
20
21
22
23
24
25
26
27
28

CERTIFICATE OF SERVICE

I hereby certify that on June 13, 2005, I electronically filed the foregoing FEDERAL DEFENDANTS' REPLY IN SUPPORT OF MOTION TO DISMISS with the Clerk of the Court using the CM/ECF system which will send notification to the individuals listed below:

Janill L. Richards
janill.richards@doj.ca.gov
Counsel for Plaintiff

Sally Magnani Knox
sally.knox@doj.ca.gov
Counsel for Plaintiff

J. Michael Klise
jmklise@crowell.com
Counsel for Proposed Defendant-Intervenors TuCARE *et. al.*

Michael Bruce Jackson
mjatty@sbcglobal.net
Counsel for Proposed Defendant-Intervenor Quincy Library Group

Adam Strachan
astrachan@hrblaw.com, bkelly@hrblaw.com, jfagan@hbrlaw.com
Counsel for Proposed Defendant-Intervenor Calif. Ski Industry Ass'n

/s/ Julia A Jones _____
Julia A. Jones
Counsel for Federal Defendants